

# **Navigating by Falling Stars: Monetary Policy with Fiscally Driven Natural Rates**

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*The views expressed in this paper are those of the authors and do not necessarily coincide with those of the Banco de España or the Eurosystem.*

## Determination of long-term inflation in the standard New Keynesian framework

- Taylor rule:

$$i_t = \bar{r} + \bar{\pi} + \phi(\pi_t - \bar{\pi}).$$

- Natural Rate

$$r^* = 1/\beta - 1.$$

- Long-term inflation determination: If the central bank sets  $\bar{r} = r^*$ , then it can achieve its inflation target  $\bar{\pi}$ .

## What happens in a heterogeneous-agent New Keynesian model?

- In a HANK model, the natural rate is a function of the stock of debt  $B_{ss}$ :  $r^* = r(B_{ss})$ .
- Debt-financed fiscal expansions then act as “natural rate” shocks.
- To achieve its target, the central bank must adapt its monetary policy to the long-term fiscal stance  $\bar{r} = r(B_{ss})$ .
- This is a new form of monetary-fiscal interaction, unrelated to the FTPL.

## Preview of findings

1. There is a minimum level of debt compatible with the inflation target.
2. If the central bank does not adapt its monetary policy to a permanent fiscal expansion, then long-term inflation will be higher.
3. In the short-run, inflation can deviate substantially from the target even if the central bank adjusts, due to income effects.
4. Robust monetary policy rules à la Orphanides-Williams perform much better in this environment than Taylor rules.
5. We can infer the *policy gap* between the central bank intercept  $\bar{r}$  and the natural rate  $r^*$  using market data.

# A simple model

## Model overview

### 1. Heterogeneous households

- Mass 1 of households, subject to idiosyncratic labor productivity shocks.

### 2. New Keynesian block

- Unions are similar to intermediate goods producers in a NK model.
- Sticky wages: they set wages on behalf of workers.
- Yields a simple wage Phillips curve.

### 3. Monetary and Fiscal Policy

- Central bank follows a Taylor rule.
- Treasury follows does not choose an explosive path for debt.

### 4. Firms

- Representative firm with aggregate production function.
- Flexible prices.

## Households

- Households solve:

$$\begin{aligned} V(a_{i,t}, z_{i,t}) &= \max_{c_{i,t}, a_{i,t+1}} u(c_{i,t}) - v(n_{i,t}) + \beta \mathbb{E}_t[V(a_{i,t+1}, z_{i,t+1})] \\ \text{s.t. } c_{i,t} + a_{i,t+1} &= (1 + r_t)a_{i,t} + (1 - \tau) \frac{W_t}{P_t} z_{i,t} n_{i,t} + T_t, \\ a_{i,t+1} &\geq 0. \end{aligned}$$

- They choose  $c_{i,t}$  and  $a_{i,t+1}$ . Their labor choice  $n_{i,t}$  is performed by unions.

- $c_{i,t}$  : consumption
- $r_t$  : return of bonds
- $z_{i,t}$  : idiosyncratic
- $n_{i,t}$  : working hours
- $W_t$  : nominal wage
- $P_t$  : price level
- $a_{i,t}$  : asset position
- $T_t$  : net transfer
- $P_t$  : price level

## Treasury: Fiscal Policy

- The treasury can issue one-period nominal bonds. Tax collection is given by:

$$\mathcal{T}_t = \int_0^1 \tau \frac{W_t}{P_t} z_{i,t} n_{i,t} di.$$

- Public debt  $B_t$  accumulates according to:

$$P_t B_t = (1 + i_{t-1}) P_{t-1} B_{t-1} + P_t (G_t + T_t - \mathcal{T}_t).$$

- $G_t$  : government consumption
- $\mathcal{T}_t$  : tax collection
- $B_t$  : public debt

## Central bank: Monetary Policy

- The central bank follows a Taylor rule:

$$i_t = \max \{ \bar{r} + \bar{\pi} + \phi_{\pi} (\pi_t - \bar{\pi}), 0 \}.$$

- $\bar{r}$  : real rate intercept
- $i_t$  : nominal rate
- $\pi_t$  : inflation
- $\bar{\pi}$  : inflation target

- Representative firm with linear aggregate production function:

$$Y_t = \Theta N_t.$$

- Flexible prices:  $W_t/P_t = \Theta$ .

- $Y_t$  : output

- $\Theta$  : constant productivity

- $N_t$  : aggregate labor

## Unions

- Wage Phillips curve:

$$\log \left( \frac{1 + \pi_t^w}{1 + \bar{\pi}} \right) = \kappa_w \left[ -\frac{\epsilon_w - 1}{\epsilon_w} (1 - \tau) \frac{W_t}{P_t} \int u'(c_{it}) z_{it} di + v'(N_t) \right] N_t + \beta \log \left( \frac{1 + \pi_{t+1}^w}{1 + \bar{\pi}} \right)$$

- Proportional allocation of labor:  $n_{i,t} = N_t$

- $\pi_t^w$  : wage inflation
- $N_t$  : aggregate labor
- $W_t$  : nominal wage
- $P_t$  : price level

## Aggregation and market clearing

- In equilibrium all agents optimize and the labor, bond, and good markets clear:

$$G_t + C_t = Y_t,$$

$$A_t = B_t,$$

where aggregates are:

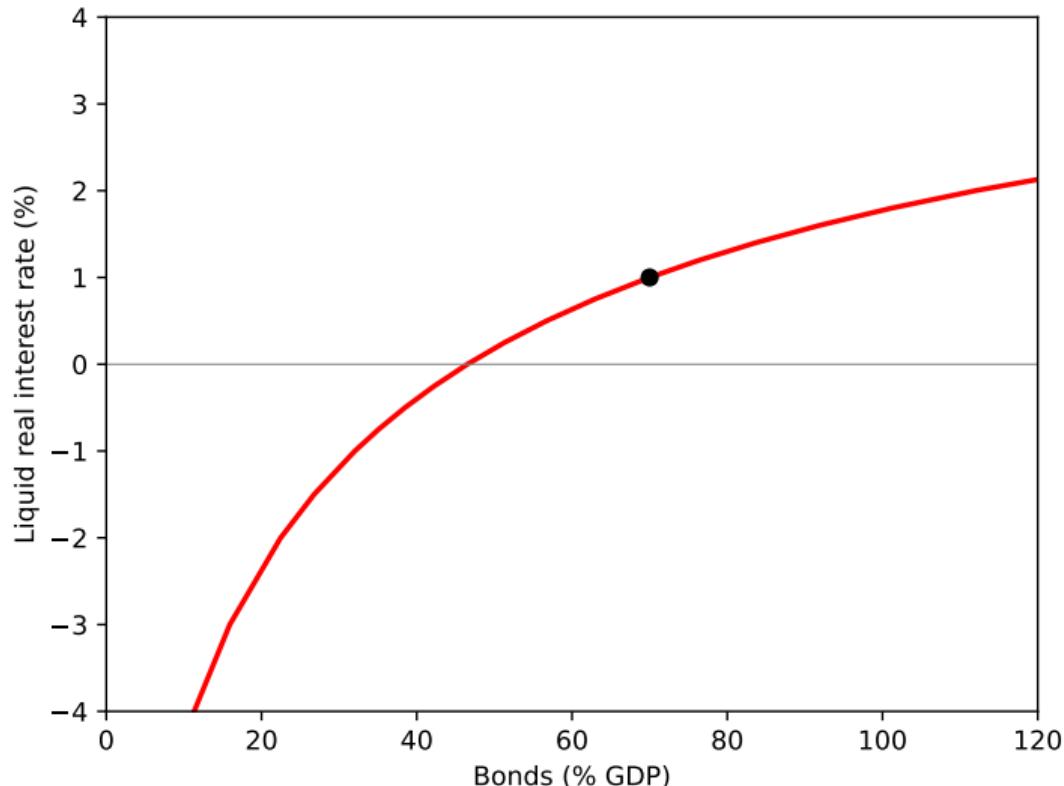
$$N_t = \int_0^1 z_{i,t} n_{i,t} di,$$

$$A_t = \int_0^1 a_{i,t+1} di,$$

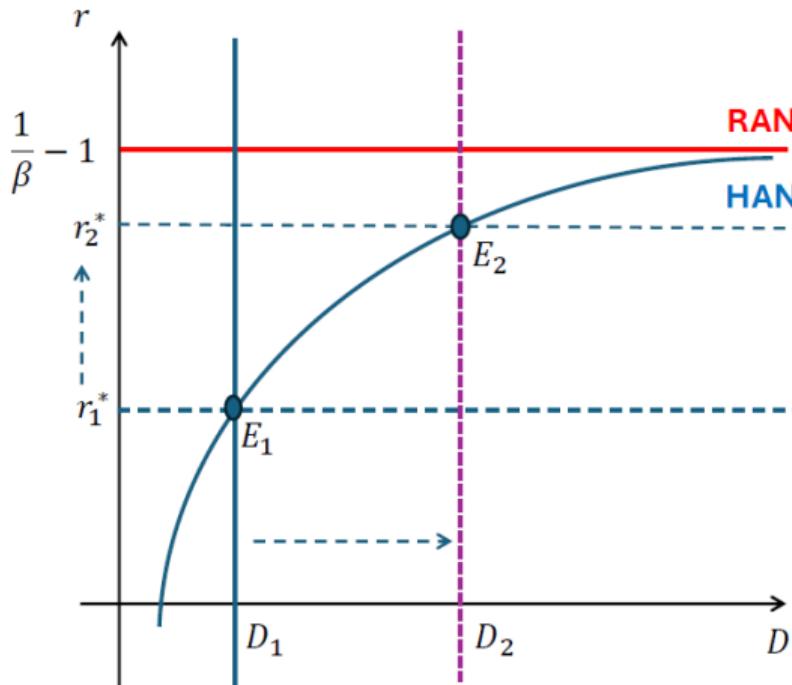
$$C_t = \int_0^1 c_{i,t} di.$$

# Monetary-fiscal interaction in the long run

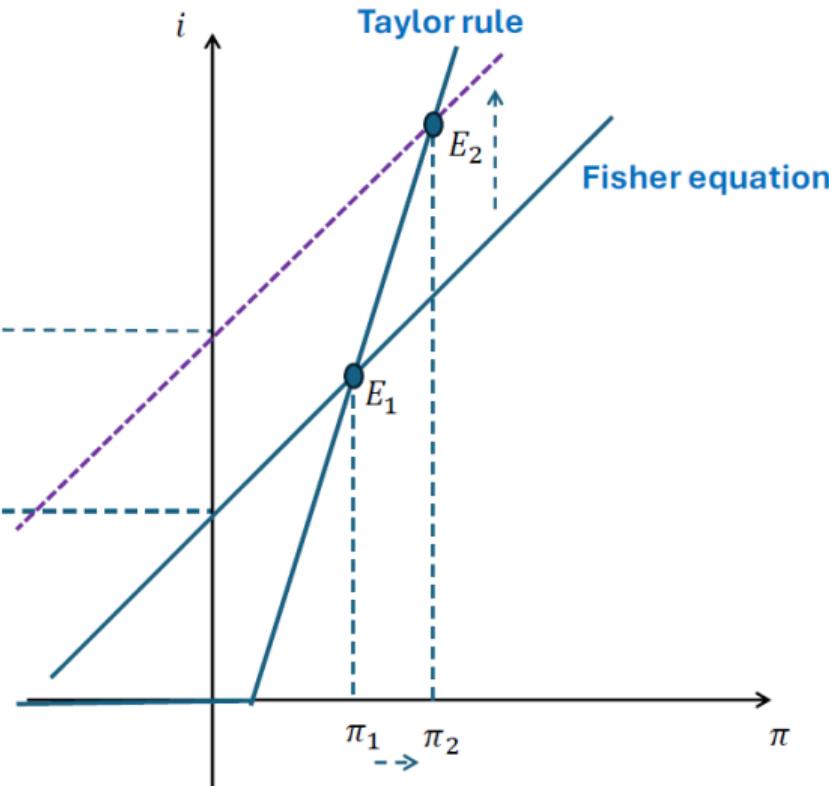
## Natural rate determination



## The natural rate and long-run inflation



Supply and demand of safe assets



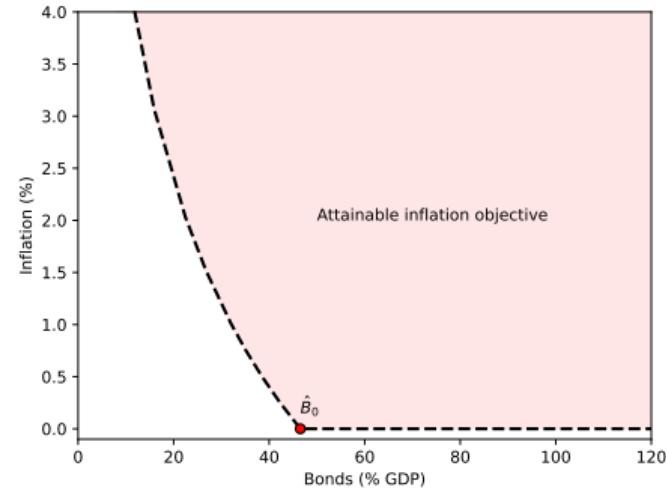
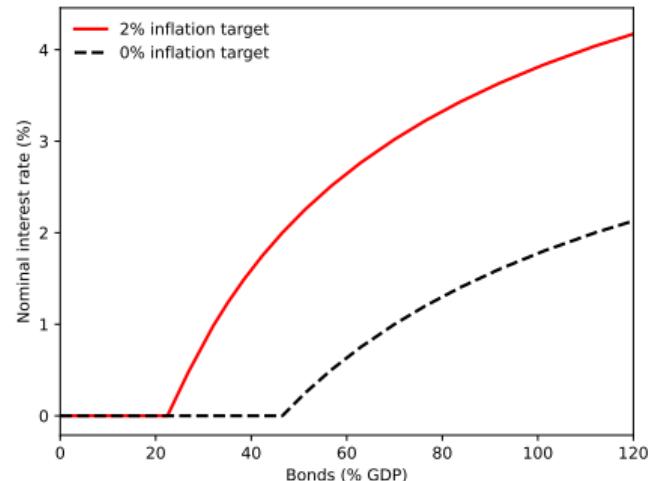
Fisher equation and Taylor rule

## The policy gap

The Fisher equation + Taylor Rule imply the following steady-state relationship:

$$\pi_{ss} = \bar{\pi} + \frac{r^* - \bar{r}}{\phi_\pi - 1}.$$

## There is a minimum debt level compatible with price stability



Steady-state nominal interest rate and inflation for different inflation targets

## **Long-run quantitative effects of a fiscal expansion**

## Description of the exercise

- Calibrate the model to US data (as in the NBER WP).
- Consider an initial steady state with debt at 70% of GDP.
- Compute a new steady state with debt at 80% of (initial) GDP.
- In this new steady state, the treasury chooses a new level of  $G_{ss}$  that satisfies debt stability.
- The central bank adjusts  $\bar{r}$  in its Taylor rule and sets it equal to value of  $r^*$  in the new steady state to avoid inflation above its target in the long run (matters only for nominal variables).

## Long term impact

	Initial steady state	New steady state		Difference	
		HANK	RANK	HANK	RANK
Bonds (% GDP)	70.00	80.00	80.00	10.00	10.00
<b>Real interest rate</b>	1.00	1.16	1.00	<b>0.16</b>	0.00
Nominal interest rate	3.02	3.19	3.02	0.17	0.00
Output	100.00	99.90	99.96	-0.10	-0.04
Consumption	80.00	80.16	80.07	0.16	0.07
Govt. consumption	20.00	19.74	19.89	-0.26	-0.11
Tax revenue	27.70	27.67	27.69	-0.03	-0.01
Primary surplus (% GDP)	0.70	0.93	0.80	0.23	0.10

**Table 1:** Steady state in the simple HANK model and in a RANK model

**The natural rate  $r^*$  increases by 16 bp.**

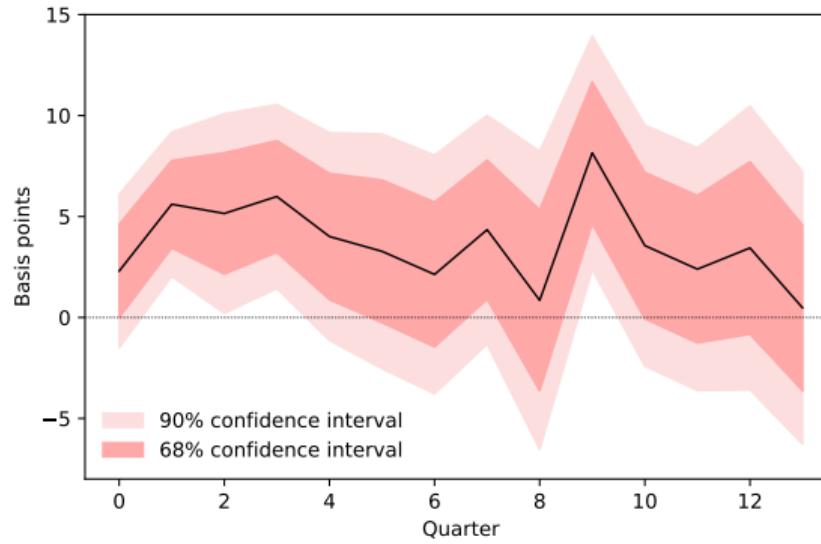
## Is the model quantitatively accurate?

- Semi-elasticity:

$$\eta_B \equiv \frac{dr^*}{d \ln B_{ss}} \approx \frac{\Delta r^*}{\Delta \ln B_{ss}} = \frac{0.16}{\ln 0.8 - \ln 0.7} = 1.2$$

- Does this fit the data?

## Estimating the response of the natural rate to a permanent increase in debt is quantitatively similar to simulations of the model



IRF of  $r^*$  to a 1 pp increase in the government debt-to-GDP ratio

Note: We estimate an LP with  $r_{t+h}^* = \alpha_h + \beta_h D_{t-1} + x_t \gamma_h + u_{t+h}$  and plot the regression coefficient  $\beta_h$  (the solid line) associated with the lagged public debt-to-GDP ratio  $D_{t-1}$ . We use the natural rate estimated by Lubik and Matthes (2015) as our measure of  $r^*$ . The control variables  $x_t$  include four lags of the change in  $r^*$ , three additional lags of the public debt-to-GDP ratio, and four lags of the federal funds rate, the GDP deflator, and the unemployment rate. The shaded areas represent the 68% and 90% confidence intervals using Eicker–Huber–White standard errors.

## Empirical evidence

- The point estimate from our empirical exercise is 2.4.
- Summers and Rachel (2019) estimate a semi-elasticity of 2.1.
- Bayer, Born, and Luetticke (2023) also argue in favor of semi-elasticities above 2.
- All of these estimates are well above the semi-elasticity delivered by the simple model when calibrated to US data.
- Next step: construct a quantitative model that matches various aspects of the US economy.

## A quantitative model

## Changes

- Households have two accounts: one liquid, one illiquid.
- Adjusting illiquid assets is costly (as in the model of Alves, Kaplan, Moll and Violante).
- Liquid assets are invested fully in public debt. This debt has a duration that is longer than one period.
- Illiquid assets are invested full in firm equity.
- We add capital as an input in the production function. Capital is owned by firms.
- It is costly to adjust the capital stock.
- Prices and wages are sticky.
- Firm profits and wages are taxed.
- The Taylor rule has interest rate smoothing.

## Households

- Households solve:

$$V(b_{i,t}, a_{i,t}, z_{i,t}) = \max_{c_{i,t}, b_{i,t+1}, a_{i,t+1}} u(c_{i,t}) - v(n_{i,t}) + \beta \mathbb{E}_t[V(b_{i,t+1}, a_{i,t+1}, z_{i,t+1})]$$

$$\text{s.t. } c_{i,t} + b_{i,t+1} + a_{i,t+1} = (1 + r_t^b)b_{i,t} + (1 + r_t^a)a_{i,t} + (1 - \tau_n) \frac{W_t}{P_t} z_{i,t} n_{i,t} + T_t - \Psi(a_{i,t+1}, a_{i,t}),$$
$$b_{i,t+1} \geq 0, \quad a_{i,t+1} \geq 0.$$

- They choose  $c_{i,t}$  and  $a_{i,t+1}$ . Their labor choice  $n_{i,t}$  is performed by unions.

- $c_{i,t}$  : consumption
- $a_{i,t}$  : illiquid assets
- $W_t$  : nominal wage
- $T_t$  : net transfer
- $n_{i,t}$  : working hours
- $r_t^b$  : liquid rate
- $P_t$  : price level
- $b_{i,t}$  : liquid assets
- $r_t^a$  : illiquid rate
- $z_{i,t}$  : idiosyncratic productivity
- $\Psi(\cdot, \cdot)$  : adjustment function

## Aggregation and market clearing

- In equilibrium, the labor, liquid asset, illiquid asset, and good markets clear:

$$N_t = \int_0^1 z_{i,t} n_{i,t} di,$$

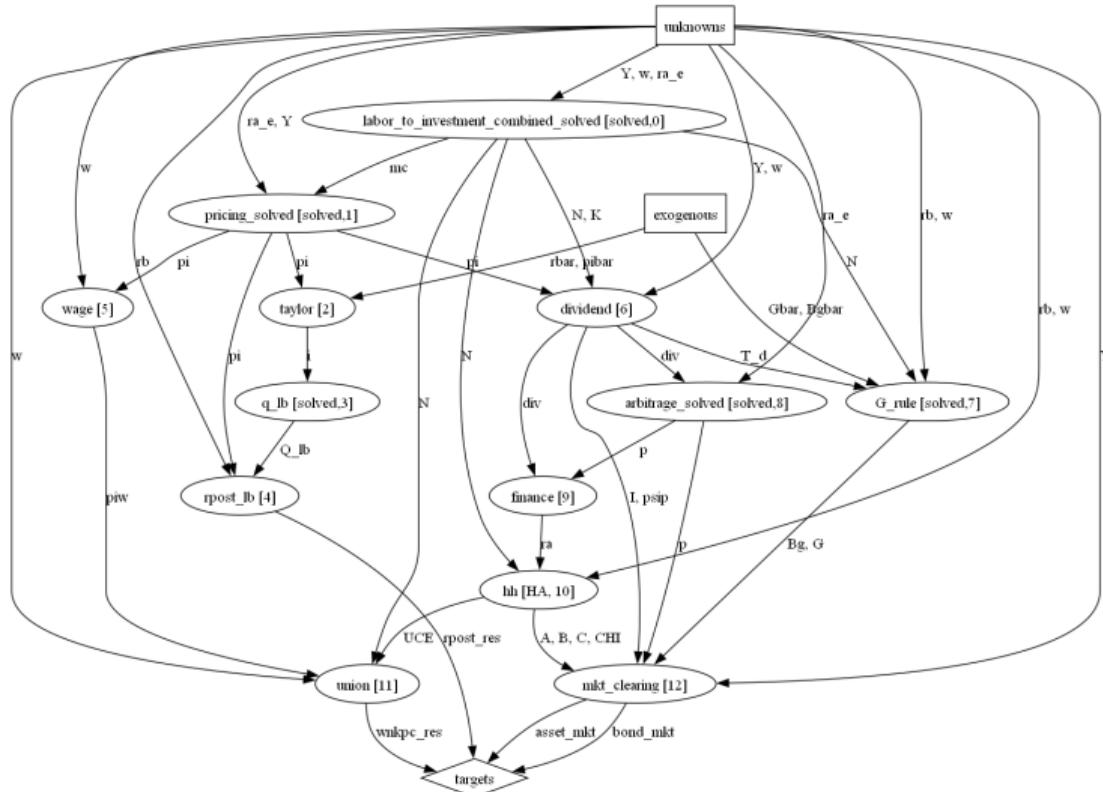
$$B_t = \int_0^1 b_{i,t+1} di,$$

$$p_t = \int_0^1 a_{i,t+1} di,$$

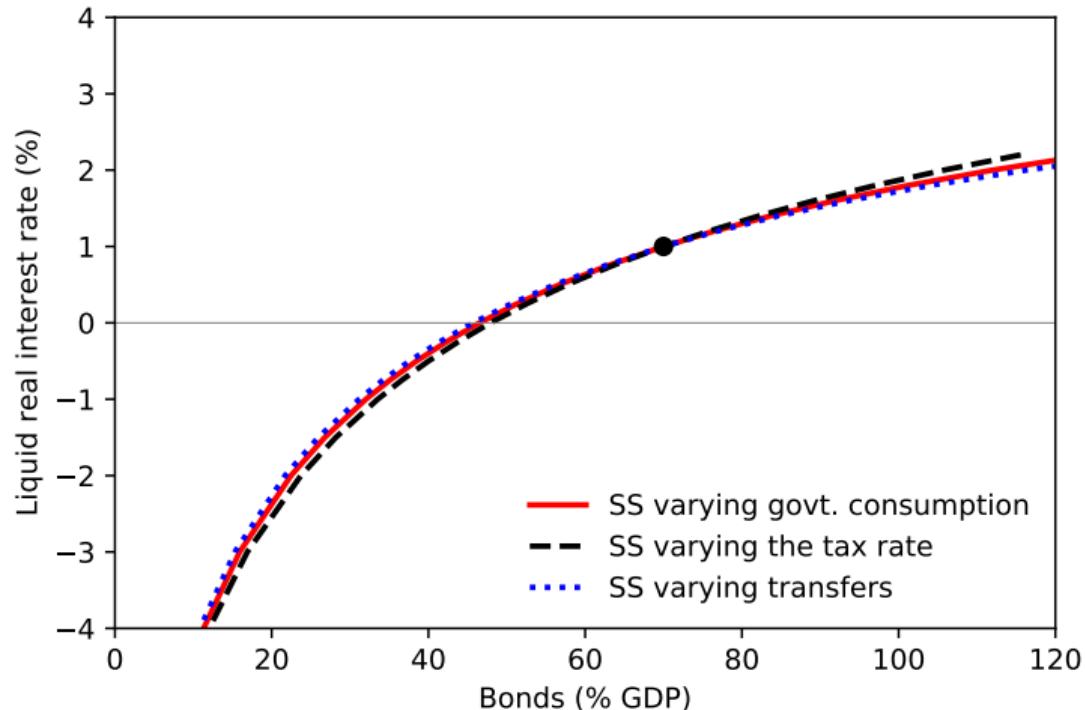
$$C_t = \int_0^1 c_{i,t} di,$$

and the aggregate resource constraint holds:  $G_t + C_t + I_t + \xi_t + \Phi_t = Y_t$ , where we define aggregate gross investment as  $I_t = \zeta(K_t/K_{t-1})K_{t-1} = K_t - (1 - \delta)K_{t-1} + \phi(K_t/K_{t-1})K_{t-1}$ , so that it includes the cost of adjusting capital.

# The full model



## Steady states depending on which fiscal variable adjusts

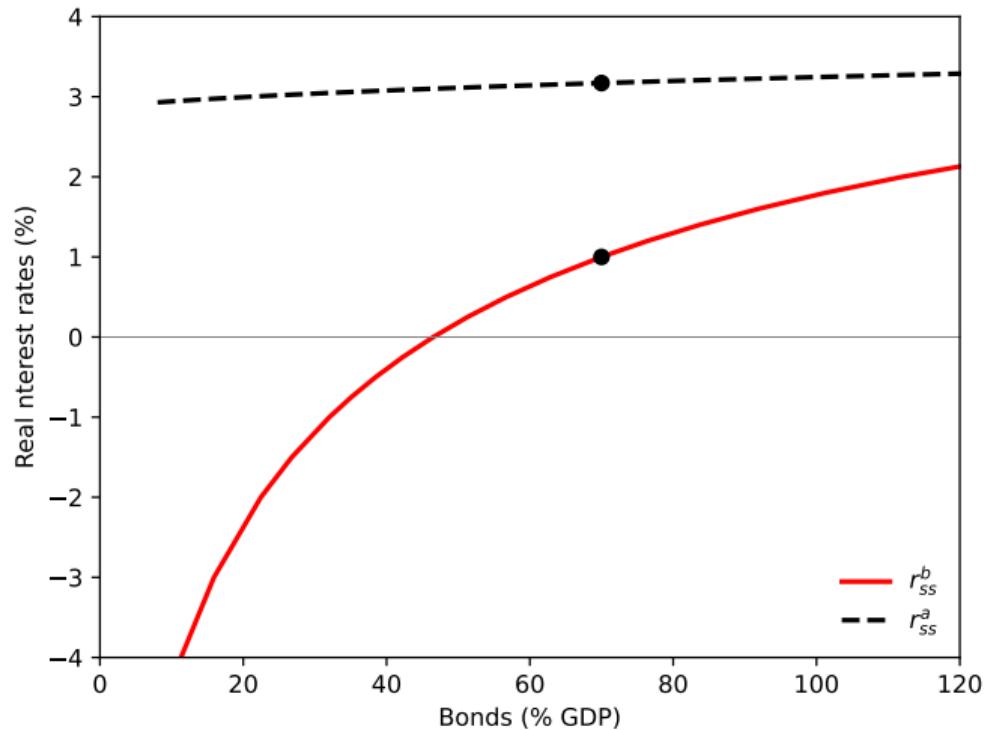


## Is the model quantitatively accurate?

- Semi-elasticity:

$$\eta_B \equiv \frac{dr_{ss}^b}{d \ln B_{ss}} \approx \frac{\Delta r_{ss}^b}{\Delta \ln B_{ss}} = \frac{0.31}{\ln 0.8 - \ln 0.7} = 2.3$$

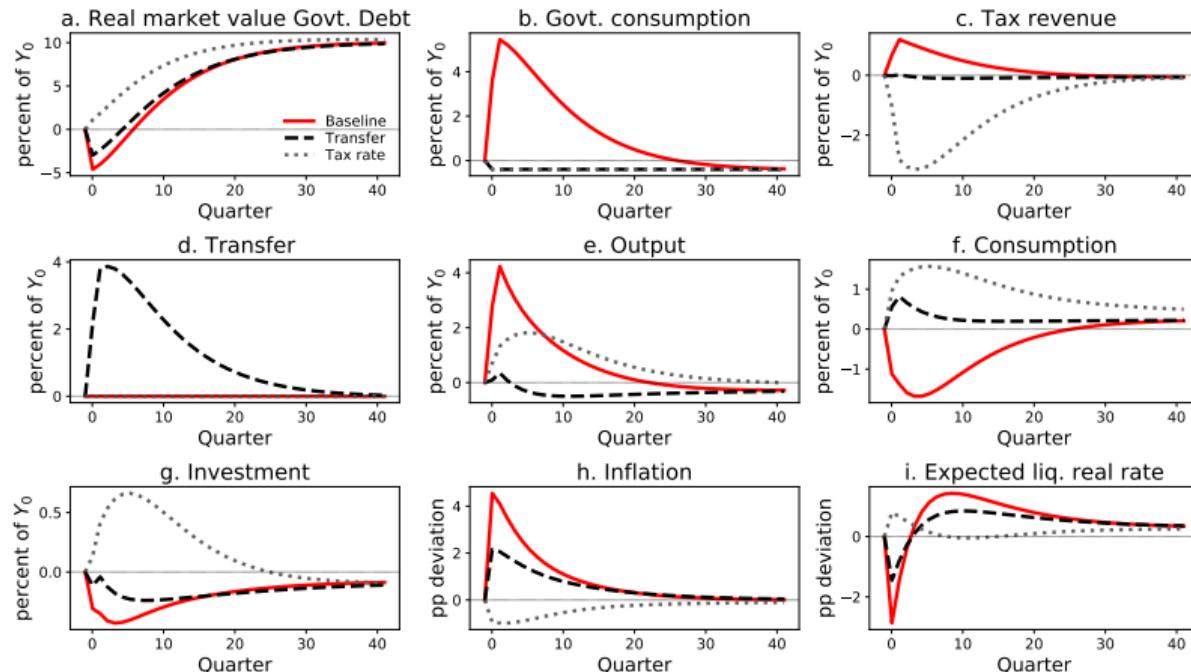
## The two interest rates in SS



## Alternative fiscal policies in the short run

- Government consumption rule
  - The **tax rate** and **net transfers** remain **constant**. The treasury adjusts government consumption  $G$  each period according to a rule.
- Endogenous tax rate
  - The treasury adjusts the tax rate  $\tau$  each period so that the evolution of public debt issuance replicates the evolution in our baseline analysis. **Government consumption** jumps to **the new SS value** and **net transfers** remain **constant**.
- Lump-sum net transfers:
  - The treasury adjusts net transfers  $T$  each period so that the evolution of public debt issuance replicates the evolution in our baseline analysis. **Government consumption** jumps to **the new SS value** and the **tax rate** remains **constant**.

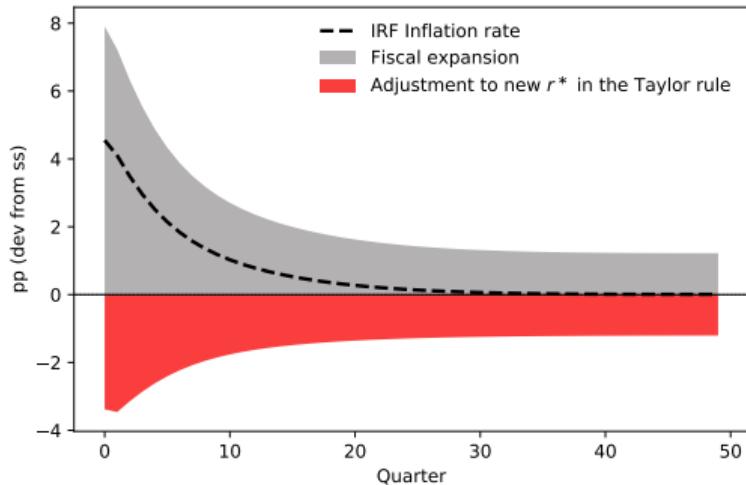
## Short term impact



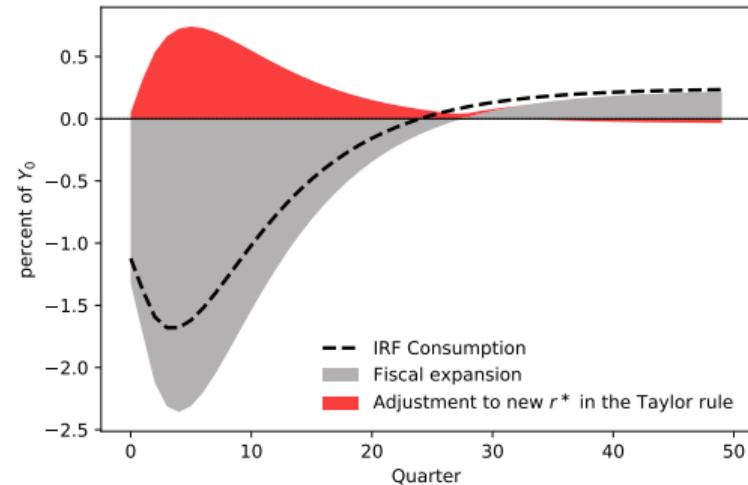
Dynamics after a surprise debt-financed fiscal expansion

**Explore the short run when the expansion is due to  $G$**

## Decomposition of the response of inflation and consumption



Inflation



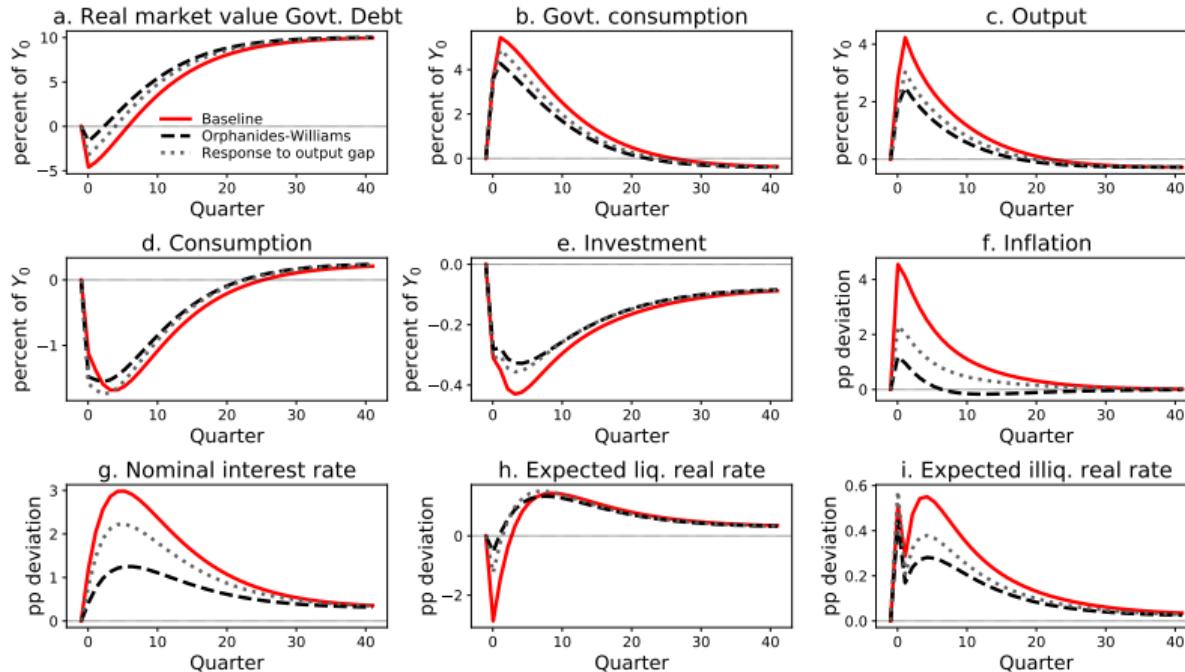
Consumption

## Extensions: Robust monetary rules

- An alternative to adjusting the intercept in the Taylor rule would be to use a monetary policy rule that does not require knowing the value of the natural rate.
- Orphanides and Williams Rule (2002):  
This rule links the **change** in nominal interest rates  $i_t - i_{t-1}$  to the deviation of inflation from its target  $\pi_t - \bar{\pi}$ :

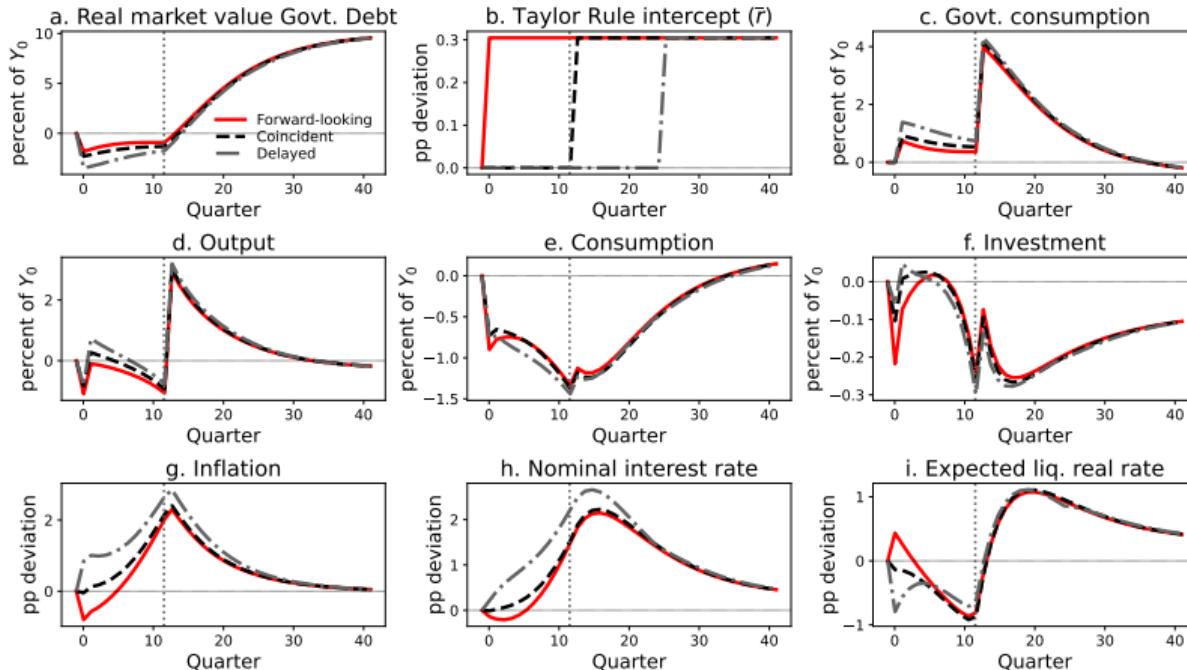
$$\log(1 + i_t) = \log(1 + i_{t-1}) + \phi_\pi \log \left( \frac{1 + \pi_t}{1 + \bar{\pi}} \right)$$

# Monetary policy rules



Comparison of different monetary policy rules

## Extension: Anticipated effects



Dynamics of an anticipated debt-financed fiscal expansion

## The empirical policy gap

## Inferring the policy gap from market data

- From the Taylor rule in the DSS and the Fisher equation we obtain:

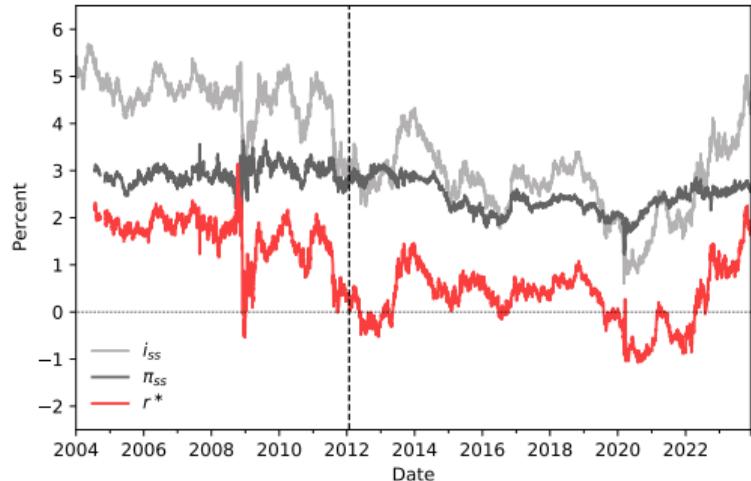
$$\pi_{ss} \approx \bar{\pi} + \frac{r^* - \bar{r}}{\phi_\pi - 1},$$

- If  $\bar{r}$  is constant, then the policy gap can be computed as

$$r^* - \bar{r} = \frac{\text{cov}(r^*, \pi_{ss})}{\text{var}(\pi_{ss})} (\pi_{ss} - \bar{\pi}).$$

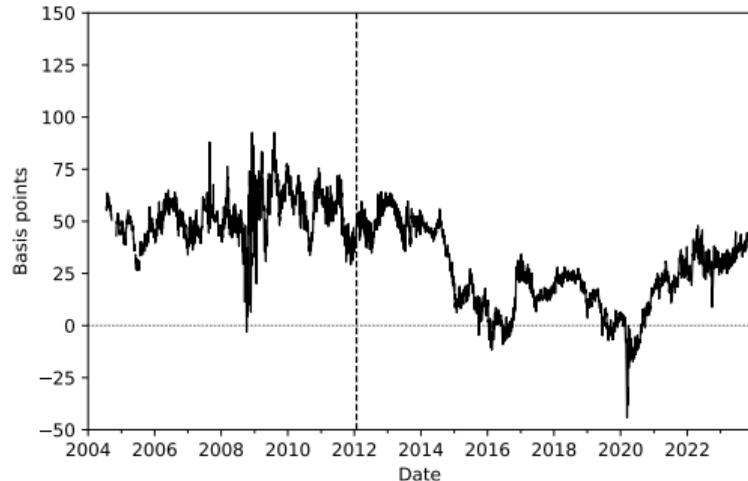
- With this equation we can infer the policy gap from market data.

## Inferring the policy gap from market data



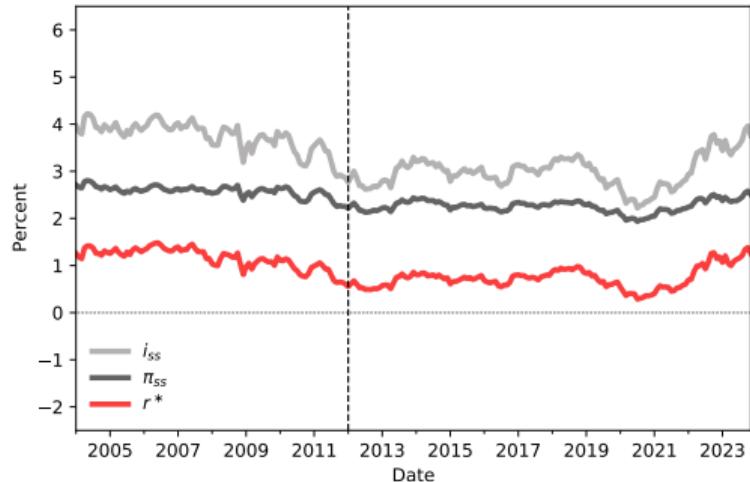
Long-term nominal and real rates and inflation

Note: Daily data.  $i_{ss}$  is the 5y5y forward nominal rate obtained from the zero-coupon U.S. yield curve.  $\pi_{ss}$  is the 5y5y ILS.  $r^*$  is computed as the difference  $i_{ss} - \pi_{ss}$ . The dashed vertical line marks the date when the 2% inflation target was announced (January 24, 2012).

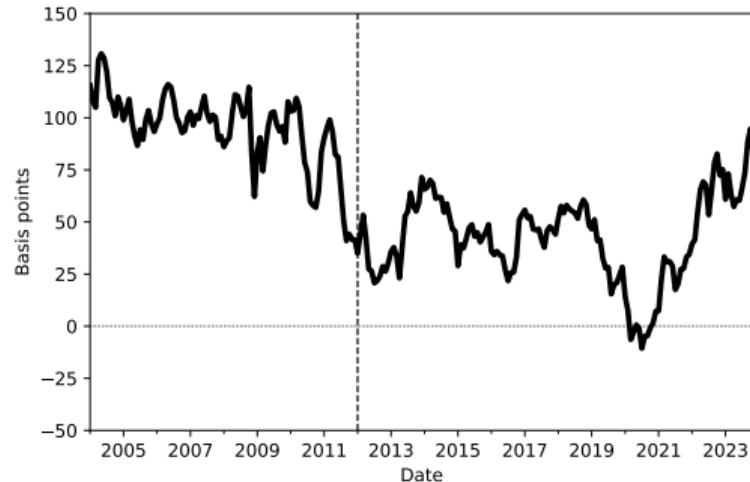


Policy gap  $r^* - \bar{r}$

## Correcting for the term premium



Data adjusted for term premia



Policy gap  $r^* - \bar{r}$  (adj. data)

Note: Monthly data. The estimated term premia are removed from market data using the methodology described by Hördahl and Tristani (2014). The dashed vertical line marks the date when the 2% inflation target was announced (January 24, 2012).

**Thank you!**